

# WYOMING STATE ADVISORY COUNCIL ON JUVENILE JUSTICE

## Meeting Minutes

April 4-5, 2013 • Gillette, WY

### Agenda:

#### **Thursday, April 4, 2013**

- Call to Order
- Approval of Minutes
- Budget Report
- DFS Report
- New Business (continued if needed)
- Community Participation - Speaker
- Community Participation - Tour

#### **Friday, April 5, 2013**

- On-going Business
- Member Education
- Committee Meetings
- Reports of Committees
- Announcements
- Adjournment

### Present:

Charlene Edwards  
Allison Anderson  
Shad Bates  
Adrienne Freng  
Susan Cahill  
Mackenzie Coyne  
Gary Gilmore  
Rene Kemper  
Steve Gilmore  
Neal Madson  
Lynne Davies  
Don Rardin  
Donna Sheen  
Dawnessa Snyder  
Elizabeth Lance  
Paul Jenkins

Narina Nunez  
Beth Evans

#### **Via Proxy**

Mark Russler  
Robert Mayor  
Dorina Kemper  
Les Pozsgi  
Kristina Smith

#### **Ex-Officio Present**

Debra Dugan-Doty  
Christina McCabe

#### **Others Present**

Merit Thomas  
Debby Lynch  
Chuck Kratz  
Rachel Campbell  
Kelly Smario  
Steve Corsi  
Kristie Langley  
Byron Odekoven  
Bonnie Volk  
**Absent**  
Jim Whalen  
Alice Russler  
James Pond  
Craig Fisgus  
Shaina Ute

Sunny Goggles  
Judge Brown  
James Whiting  
Kim Sherman  
Moriah Flores  
Dorina Kemper  
Debbie Meyer  
Clinton Robinson  
Clarence Thomas  
Bryan Skoric  
Donald Rardin  
JoAnn Numoto

#### **I. Call to Order: Thursday, April 4, 2013, 1:00 p.m.**

- a) Roll Call
- b) Declaration of Quorum: 18
- c) Reordering of Agenda

#### **II. Approval of Minutes - January 24-25, 2013**

Motion to approve minutes by Paul Jenkins, Dawnessa Snyder 2<sup>nd</sup> to accept minutes with corrections from Les Pozsgi.

Revised to motion with approved changes, Jenkins, 2<sup>nd</sup>. All in favor to accept revised minutes.

#### **III. Budget Report**

- a) Juvenile Accountability Block Grant (JABG)

Handouts were passed out from Rachel Campbell. FFY 2010 we are now working off of, with extension approved, will expire December 2014. FY 2013 has been submitted and is in the process in being approved right now.

Title V has been completely taken away. We applied for \$20,000 not sure if it will be reduced or not.

b) Title V Community Prevention Grant – Ends 9/2013

Has been discontinued and will expire this year. Funds will all be expended, currently working on 2011 FY.

c) Title II State Advisory Group Award

We are currently using 2011 funds with \$2,100 remaining in account. CJJ meeting will deplete that amount and we will then move to 2012 funding with \$20,000 we have already been awarded. The 2013 application has already been submitted.

d) Enforcing Underage Drinking Laws (EUDL) – Department of Health– ends 5/2013

Byron Odekoven addresses. EUDL is going away, no longer funded after May closing of current grant. Creative in how to enforce these laws and how that will impact the communities, large and small, how it would work and how it would go. Approached Department of Health (DOH) with an enforcement component, they do not have a solid piece to go with their prevention activities. Bridge funding for FY in September to fund, party, prom, summer activities. There is approved \$150,000 in grants toward the top nine communities that have the most need. We are trying to utilize carryover funds that don't expire but need to be expended this year. With WYDOT, there is tentative approval in June for Highway Safety Funds. We are getting less from Federal Government and more from State with more closely enforced efforts; three different pots of resources to pull from.

There is \$325,000 going away, DOH is stepping up for this bridge period of time with \$150,000, after July will talk about September. How much will WYDOT kick in, we are not sure yet. Source investigations, registration, ID issues, prevention media, training component.

Paul Jenkins: What determines who gets the money? Byron Odekoven: Time requirement and activity log, patterning after that, full data question will be answered when we know what WYDOT will fund, can better answer at that time. 1<sup>st</sup> of October should have a better answer for you.

Susan Cahill: More integrated effort with prevention coalition?

Byron Odekoven: Looking at going forward for effort to integrated, yes. This is supported by Substance Abuse Advisory Council in the community, looking to be expanded; in the grant to expand with this piece.

e) E-Citation - Byron Odekoven

How many seatbelt citations, how many juveniles had citations, etc. Hard to do with system that WYDOT has. Works great for what it is designed to do. The cost is \$10,000 to request minimum of what we need to know. Cost of changing old with new has been going on for some time. Everyone in loop gets copy of written citation. E-citation will eliminate all copies and will be able to be searched via the Supreme Court system and we can query those reports through those systems. The Legislature has \$1.584 million to fund mobile devices and training to incorporate this. Rolling it out in phases can be problematic. Plan is to be completed by July 2014. Municipal Court just finishing stages to fund this will be October 1, 2013 this process will start. There are huge data pieces that are involved with this. E-citation will answer data piece of who, what, when.

Dawnessa Snyder: How does the notification work? Odekoven, there is a paper copy of ticket now at the court levels. When officer does initial entry, they can print within minutes of writing them at the court levels, populating all fields. District Court will have access to all of the E-Citations.

Adrienne Freng: Is this a separate system from current Supreme Court system? Odekoven, this is integrated into Circuit Court system. Freng, continue to have conversations with them about this.

Chuck Kratz: Diversion and citation, some kind of tracking so that is doesn't get diverted. Still want to capture that. Where does it go and the juvenile petitions that began the citations?

Byron Odekoven: Citation would go away.

Merit Thomas: Is E-Citation a part of existing system of Supreme Court?

Byron Odekoven: E-Citation portion will be fully integrated into the Supreme Court system, Circuit Court level.

E-Citation by officers, done already. In house is the staff of the Supreme Court.

Doing away with paper system with different opportunities for payment, E-Commerce is an avenue we are looking into.

**IV. DFS Report - Steve Corsi, Director DFS  
RTC in Wyoming**

Educating people, GAL's, Legislators and other stakeholders about RTC in Wyoming. Currently is in last place. 36 percent of foster youth go into RTC. Research suggests optimal length of stay is 60 to 180 days, 2 to 6 months. After 6 months most kids show no positive effects. There is a number of negative effects; loss of social connections and academic declines. Wyoming average length is 9 months plus a day. Used to be 1 year plus 6 days. 100 % of daily rate, \$175 a day as long as kid was in care, no questions asked. 5 years ago that changed. 1<sup>st</sup> 9 months, 100 percent after that 75 percent of rate. When insurance money ran out kids were getting better and discharged faster. It's not about money, it's about doing what is right for kids. Money will work itself out if we do the right things. There were 485 beds in Wyoming, January 2012, 221 kids in care and 50 of those in Private Residential Treatment Facility (PRTF) site. There are 171 beds occupied in any given day.

Need alternative services throughout the state. Engaged in discussion and moving forward with this.

People become and remain self-sufficient. (Kemper)

### **Clinicians**

Dr. Nelson, Clinical Director in the past. DFS needed to monitor and manage treatment outcomes. We will look at admission criteria for kids, treatment plans, treatment progress, discharge plans. New York Times, more than 1/5 of all high school age boys are on medications and diagnosed with ADD.

PRTF – Rates much higher, about \$400 a day. Not a provider issue, its providers, workers, system. We have to fix the system and we have to all fix our parts.

\$15.7 million we have reduced our budget by with no staff reductions or reductions of services.

There are too many, too young too many meds.

We are expanding at the Wyoming Girls School (WGS) and Wyoming Boys School (WBS) for kids to engage in therapy while the kids are there via video. There was a pilot a year ago that served Rock Springs at the WBS, \$300k a year. Discontinued and expanded from WGS and WBS, reaching approximately 10 times the number of kids for less cost.

Hard transitions in independent living better, too many kids aging out of foster care. Would like more parenting classes across the state.

Lynne Davies: Is wraparound something that DFS supports?

Not all the solution everyone says it is, more self-training. High fidelity wraparound, family makes the choices on the plan they are working.

Shad Bates: CHIPRA grant and DFS conducted training a few weeks ago to do this.

Donna Sheen: What are the criteria for RTC, policies for workers?

Dr. Nelson is working on this. Not sure we need policy, perhaps training.

Prevention is critically important. Limited amount of resources, court ordered placement services for families and children is \$49 million.

Recommendation is to work with providers one on one, more helpful and effective. Don't want to do anything drastic or radical, want to work together.

Dr. Nelson can't handle all of the reviews, so we are getting clinical team in field to help with this as well, will also help with prevention efforts.

WGS Superintendent resigned. Gary Gilmore will be the interim Superintendent over the WGS and WBS.

Submitted resignation from council, Governor will decide whether or not to have representation.

Merit Thomas: Mention about sequestration, huge at the state level.

Everyone being hit, \$640,000 funds will shrink. We can manage and make it work. Wyoming is being hit last because we don't take many federal dollars which is good for us.

Christina McCabe: Releasing charges and information on kids need to be signed release.

Rachel Campbell: The agreements can be accessed information from Assessments.com. They have an agreement with Volunteers of America and the detention facilities. However, DFS cannot release information directly to VOA. But the facilities can release information directly to VOA. Working with field to be sure they are putting in the best information and field contact.

Introduced Kristie Langley and her role with DFS.

Director Corsi dismissed at 2:45pm.

## **V. New Business (continued if needed)**

### a) Vision and Expectations of Chair, Shad Bates

Attendance is very important. You applied to be on the council or appointed for a reason. If you applied and didn't show up, I question why you applied at all. You applied for this council to help kids and families in Wyoming. I didn't have my own agenda nor did I want to lobby on a business aspect. We need to work closely with all of the state agencies and with youth and families. We were appointed by the Governor and we need to make good recommendations to the Governor. We need to actively participate. The State Advisory Council meant something to be on, everyone listened. Over the years, the Council has lost its glitter and shine. I want to get it back to that point. Met with everyone at DFS about my expectations and where I want the Council to be. Robert's Rules really need to happen to keep the meeting moving along but I also like the open discussion.

### b) CJJ Conference

Elected committee has sent 2 people to go to this meeting. This is an opportunity to work with other SACJJ groups.

### c) Response from AG

Can a non-council member or member be a part of the subcommittees? The answer is no, they cannot be a part of that. They need to be appointed; can provide technical advice on that.

Can have Kelly scan and pdf this and email to Council. Georgia has backed out of the ICJ.

### d) Strategic Plan

Will start working on this in June.

### e) Committee assignment and chairs

Everyone has signed up for one and if not, please do so. Vacant chairs will be coming up, and I encourage everyone to do. Need to be clear on the committees and what we need.

f) Response to Governor's Letter

Can advise the Joint Judiciary about some legislation for the Council. This is not lobbying. Not sure who in this room can draft the bill for us. First time getting some direction from the Governor and the Joint Judiciary. Good time to be a new chair on this Council. We didn't necessarily make a recommendation to the Governor on the 3 responses. Tony Young said if we don't start making recommendations to the Governor this Council will cease to exist. We have an opportunity with recidivism to define it. Whether the Governor likes the recommendations or not, we need to make them. It will take us a while to get there but we will get there and make recommendations.

Narina Nunez: Feels there isn't connectivity. Meet with committees while we are together in the evening.

Allison Anderson : We have done this in the past.

Lynne Davies: Hard to step out and say things until you get to know each other. Have something to help the members get to know each other.

Paul Jenkins: During the Legislation told Director Corsi that we didn't exist. We need to come back to par and show ourselves and the need to listen to us.

Shad Bates: Agrees we need to have time to meet. What can we cut out on the agenda to make this happen? Maybe cut back on the reports of committees.

Narina Nunez: Presentations can sometimes cut into our meeting time as well. Good to know about the facilities.

Adrienne Freng: Don't know why we can't work longer on Friday and get it done.

Shad Bates: Direction from all areas, need to revisit the committees to see what we really need.

Merit Thomas: Governor doesn't believe the council is fading. He heard the council isn't as strong as it could be. He wrote the letter for recommendations; not for the Council to just sit around and talk about it year after year. Data collection is a big issue, what do we need to do to fix it and get moving in that direction. I would be happy to do the letter. Will keep giving him dates and will make that happen for him to attend. He is an action guy, give me a few things to do and let's do it.

Donna Sheen: Don't have a uniform Juvenile Justice process or system. Break the problem down and be strategic about charting our path to make it work.

Shad Bates: Last proposed legislation almost was the death of the Council, it was so extreme and upset so many people.

Beth Evans: Ron Jeffries made the motion we endorsed anything that moved the system forward. He included that service to all kids. Council never endorsed full system.

Allison Anderson: Come up with best decision as the Council and vote on it and it wins.

Merit Thomas: Juvenile Justice task force, focus on data collection.

Dawnessa Snyder – Loves the direction Shad is making and his vision. He gives us marching orders at the end of each meeting. Quality and response wasn't there for the Governor. When we leave tomorrow afternoon give us marching orders and the expectations of each member and what you would like them to accomplish. Hold us to some accountability.

Shad Bates: Bylaws, can we create a subcommittee and the answer is yes. The other committees can go on hold for right now and get something to the Governor quickly or we are toast. I don't want this committee to go away. Propose to establish four committees in the interim to address the issues. Data, roadmap, who do we talk to, how do we get there?

Council is not in the position to endorse a program. Just because they have best practices does not mean they have good outcomes.

Merit Thomas: Take a look at where we are lacking resources.

Shad Bates: Less residential treatment and more community based.

Donna Sheen: Feels like bias introduced and we get nervous and don't become as productive as we need to be.

Steve Gilmore – Data collection is huge, continuum in care, do we have a handle on those? That is specific work that needs to be accomplished.

Shad Bates: We have four new subcommittees, Recidivism, Data Collection, Leveraging Resources and OJJDP. I want names on the list; I will reorder agenda again tomorrow.

Motion to recess and tour YES house, all in favor, passed. Adjourned 4:49.

**VI. Community Participation - Clark Fairbanks, YES House, Sherry England, Executive Director**

Introduced by Steve Corsi. RTC, best provider in Wyoming in my opinion. Outcome tracking, a one stop shop.

Passed out handouts and gave presentation on their facility.

**VII. Community Participation**

YES House tour

**Friday, April 5, 2013**

**VIII. Ongoing Business**

Oaths of office – get signed and turned in. Travel issues report to Shad and he will work with Kelly.

Shad Bates: I suggest forgoing committee reports from 9:30.

Move to amend agenda Dawnessa Snyder, Donna sheen seconded, motion passed to amend agenda by eliminating the Committee Reports and instead having a work session for committees. Motion passed.

Shad Bates: Phone conference calls for committees or additional time during our meetings which means another day to our meetings. Requesting discussion for more work time for committees.

Beth Evans: In the past the committees used evenings of the meetings and phone calls to work through issues.

Paul Jenkins: If you are dedicated to the cause, have the individual committees get together to accomplish those tasks.

Shad Bates: Leave meetings as they are, if committees need more time, early before meeting or conference calls to work things out.

Kelly will set up conference calls for committees as needed. Just get in touch with her to set that up.

a) Governor's Office (Merit Thomas, Policy Analyst)

Initiatives going on through Governors Office, if you need more information get a hold of me. Sequestration is the big one going on. Putting a roadmap together on the cuts to each agency and further down to each city and county. Department of Workforce Services, WIC will be hit hard, emergency unemployment payments as well. For impacts and additional info please let me know.

Interim studies, all topics, on Legislative website as well as documents that list all the topics up for discussion with all of the groups. Department of Correction (DOC) has sentencing things coming up as well as mental health issues with Department of Health.

Initiative - refugee settlement working on, anxious to get WY on board.

Suicide Initiative on their website, Wyoming suicide report, seven top priorities and working on how to cut down and move forward to get accomplished. Bullying ties into as well.

Working on homeless issues, very fragmented. Homelessness initiative doesn't have a home. We need to work on this and streamline it as well, funding attached to it.

PREA – Working with DFS and DOC to make proposal to Governor to move forward or to not. Not many answers to this.



Rachel Campbell: Solicited from Department of Justice, most of them are run from state agencies. DFS is required to contain language in all of the contracts that the facilities have to comply. No answers yet.

County detention facilities, community correction homes, need to be in compliance as well some of DOC and local county facilities are in compliance. Statewide directive, we will be in compliance statewide.

Merit Thomas: Education At Risk funds, no answer on who gets it and how yet. Mary Kay Hill is really taking a look at that and how it can be brought to light on how that works. Really designated for At Risk kids, will see some changes in that program on how to get that out as well.

#### b) Community Juvenile Service Boards (CJSB)

New statute signed effective July 1, 2013 that calls communities for appointment requirement, a lot of inquiries. Adrienne Freng is representative on the Board, starting on new application with new statutory rules with county commissioner.

Rachel Campbell: Boards that are currently active need to go through AG to complete Joint Powers agreement with current County Commissioners. (Stated this in the last minutes as well). Statute doesn't take away ability for Boards to be Boards, can come on the same way as in the past. In process of rewriting the rules right now; will be consistent with new statute. Will follow the rules process and propose public notice that the rules have been posted. Give suggestions to Adrienne. Timeframe will be next two weeks; we are trying to avoid emergency rules; currently working on proposed rules.

Adrienne Freng: The requirements for what boards are supposed to do remained the same it is just the composition that is changing

Beth Evans: DFS, DOH and DOE have DOH and DOE contributed to CJSB? Rachel, haven't financially but have in other ways, all DFS money.

Neil Madson :CJSB lost 30% of funding last go round and will further be decreased in next go round.

Rachel Campbell: Money has remained the same \$2 million per biennium. We use the newest census to figure out an amount per child to be allocated to each county. Funding formula set up by county. When some counties lose money it's a population shift. Child goes from one county to the other. Some counties say they don't want to participate and they move the money around. With budget cuts not sure if the amount of money will be redistributed.

c) Juvenile Detention Alternatives Initiative (JDAI)

Formed work group and evaluating risk assessment. Had two meetings and its moving along. Determine if there are common definitions. Purpose of the assessment they are coming together on this. Only in five communities but would like to hear from a larger scope, let me know. Meeting this April from WYSCOP to be primary representative from the JDAI workgroup.

d) Non-Participating State Grant (VOA)

Passed around updated report. Still missing two counties and some are still missing resources. Invites new members to look at manual.

g) Ex-Officio Members

h) Other Updates

Shad Bates: Committees list passed out and hard copy of report from the Governor. Come back at 11:30 am and report back to group.

<u>Leveraging Resources:</u>	<u>Data Collection</u>	<u>OJJDP</u>	<u>Recidivism</u>
Steve Gilmore	Narina Nunez	Les Pozsgi	Dawnessa Snyder
Donna Sheen	Adrienne Freng	Kris Smith	Char Edwards
Allison Anderson	Beth Evans	Shad Bates	Susan Cahill
Lynn Davies	Neal Madson	Bryon Skoric	Rene Kemper
Bob Mayor	Paul Jenkins	James Whiting	Gary Gilmore
Mark Russler	Steve Brown	Clint Robinson	Kenzie Coyne
Clarence Thomas	Jim Pond		Sunny Goggles
Dorina Kemper	Don Rardin		James Whalen
	Kiim Sherman		Moriah Flores
			Shaina Ute

OJJDP:

Want to look at the gains we have made for detention. Has that been directly affected by the attempt to comply with OJJDP or is it an attempt to do the right thing by kids

Compliance monitoring, and OJJDP requirement, which has published the numbers, that is a OJJDP driven piece. Publishing the numbers on a consistent basis has helped drive people to look at it in a different way. Thus helping to drive the results in reducing detention.

Rachel Campbell: CORE training for detention through DFS with input from Les and Craig.

Donna Sheen: We don't need to do it for Federal reasons let's do it at the state level. Then they can't take the money away from us.

Data Committee:

Adrienne will be speaking to Supreme Court about the E-citation piece. Will also be taking with Brian Christensen in Natrona County about how we can get on board with what they

started in that county and how far along they were. Might have to look at different programs to see what is best.

Where will it be housed, private, DCI or Supreme Court? Deliverable by next meeting, draft of data plan including variables and definitions to look at. Put on agenda for next meeting.

Leveraging Resources:

Will type notes and send to rest of members. Will create a survey to see what is working, what is not and the resources available. Will get raw statistics from DFS about basket of goods, how many kids have been served, costs by county; to be sure the comparison is accurate. Need objective criteria to determine levels of care.

Shad Bates: DFS is very reactive. Not real proactive, get services on the front end. Biennium for out of home placement was \$61 million now down to \$41 million. Where did the rest of that money go? For every fifty cents you save put towards a prevention source somewhere. We know you have done this where did you put that money?

Recidivism:

Gather definitions of recidivism. Have a conference call to critique them, common element's weakness strengths, trying to determine unified definition of it. Get a definition to Council, with agreement, once data is in place could include those rates.

Shad Bates: Continue to strengthen relationship with Governors Office. Meet with Tony Young after each meeting and update him; here is the draft and the steps we are taking. Once questions are answered we will have a lot of direction and be the voice for Juvenile Justice in Wyoming.

Next meeting will be held in Casper June 6-7, 2013 this will be a Strategic Plan meeting. Not sure what area we want to get into.

Donna Sheen: Email the Council the areas that needs to be changed.

Shad Bates: Community participation, too much, too little? Any ideas on Casper meeting? Would like Brian Christenson to come and explain his data.

Donna Sheen: Invite more people to participate from that community. Get some public input. Have a standard way of sending the message out to them. Set a specific time to have comments.

Narina Nunez: Keep it short and sweet. Some education is important but keeps it focused on getting the work done.

Paul Jenkins: Suggestion would be at the start of agenda, maybe thirty minutes long, to recognize County Commissioners and Legislators, getting them involved, very important.

Dawnessa Snyder: Need to reorganize the agenda to utilize the time more efficiently.

Shad Bates: Likes the idea to reorder the agenda, will take some time to get the revised agenda. Would like more ways to recognize the Commissioners and Legislators, maybe a meet and greet social hour in Casper, the last time was hit and miss.

Narina Nunez: Doesn't have to be providers only. If we are there, the head of the organization or Judge; have them come and tell us what they are thinking.

Lynne Davies: Beginning of meeting, recognize them and ask if there is anything you want to tie to the Board.

Narina Nunez: Be careful how to reorganize because some Council members might not participate that day.

Paul Jenkins: Hold something in the evening, social hour and move the public section to that section. Give them 5-10 minutes then to talk then. Whoever lives in Casper let them know where we are eating and have them join us, more intimate.

Dawnessa Snyder: Shad you are doing a great job, reminding us we are important. Good job very excited to be on this Board with you.

Shad Bates: Nice to get to know the other members of the Council, I heard yesterday. I would like to see a social thing after the meetings. All going to XYZ place for dinner and bring some togetherness, could communicate more effectively with better relationships.

#### **IX. Member Education**

Kip Farnum, Director of Student Support Services  
Susan Cahill introduced Mr. Kip Farnum.  
Gives presentation to Council, handouts provided.

Jeani Stone, County Attorney for Campbell County  
Spoke in conjunction with Kip Farnum and the services and grants that are affecting the school district and county.

Would be willing to be on the agenda more frequently, just keep her posted of details.

#### **X. Committee Meetings**

Committee Chair Elections

#### **XI. Reports of Committees – this has been eliminated and replaced with breakout sessions with the committees**

(new members need to sign up for their preferred committee(s))

#### **XII. Announcements**

#### **XIII. Adjournment**

Motion to adjourn, Paul Jenkins, seconded Dawnessa Snyder. Meeting adjourned 12:16 pm.